Towards national food policies in the EU that support healthy and sustainable consumption

Webinar, 14 May 2025





Agenda

Introduction

- 14.05 Presentation of the key findings
- **14.30 Good practices from five European countries** Panel discussion with case study experts
- **15.00 Questions & Answers**
- 15.20 Policy panel with inputs from Slovenia, France and Denmark

Reflection and closing remarks

Towards national food policies in the EU that support healthy and sustainable consumption

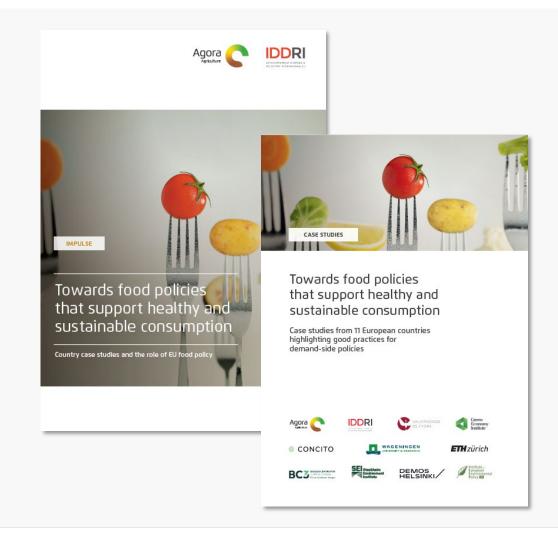
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Objective and approach



Objective

- Show the potential of demand-side food policies, important instruments, success factors and good examples at national level
- Reflect on the supporting role of food strategies and EU policies

Approach

- Literature analysis and case studies from 11 countries
- Coordination by Agora Agriculture and IDDRI, collaboration with 9 partners across Europe



Strenghtening demand-side food policies and integrated food policy

Currently there are two main gaps in food policy:

- 1) a lack of policies on the demand-side,
- 2) a lack of coherence/ lack of integrated food policy
- → a lack of efficiency and capacity to deliver impact
- → need for integrated food policies that build fair food environments

Elements of integrated food policy

Horizontal integration

improve coherence between different policy areas (agriculture, health, climate, social, finance...)

Vertical integration

mutually reinforcing policies across different governance levels (EU, national, regional)

Whole value chain

improve coherence along the value chain – including production, processing and demand side measures

Food policies that build fair food environments



Policies that help to build fair food environments – including case study examples

Availability (physical environment)

- **FR:** Sustainability requirements for public food procurement
- DE & DK: Support for plant-based foods and alternative proteins
- **FI:** Food industry collaboration on product reformulation
- **PT:** Requirements for vegan meals in public food procurement
- **PL:** «Junk food ban» in schools

Affordability (economic environment)

- Free school meals
 - **PL:** Subsidies to restaurants that offer budget meals
- ES: Temporary 0% VAT on fruit and vegetables
- **FR:** Greening food aid; experimenting with citizen-led food funds
- **UK:** Introducing a soft drink levy and regulating price promotions of unhealthy products

Information is not enough: policies need to address the broader food environment

Appeal (socio-cultural environment)

- **UK:** Restrictions on advertising of food high in salt, sugar or fat
- NL: Interventions adressing social norms to reduce waste
- **DK**: Mobilising chefs to put New Nordic Diet in practice
- **FI:** Working with local opinion leaders for a public health intervention

Information (cognitive environment)

- DE & DK: Update of dietary guidelines that integrate health and environmental considerations
- DK: Climate label
- **ES:** Legal framework against food waste including sectoral agreements and education
- **FI:** Educational campaigns to promote healthier consumption habits

There is no silver bullet: policies work best in packages across the 4 dimensions



Success factors for developing and implementing demand-side food policies

"There are too many diverging interests!"

- Responding to food and diets as politically sensitive issues
 - Legitimacy of demand-side food policies
 - Gradually sequencing interventions
- Dealing with the complexity of integrated food policies
 - Governance arrangements to link food policy across sectors and departments
 - Development of policy packages
 - Data collection, progress monitoring and evaluation
- Managing diverging interests
 - Stakeholder engagement processes
 - Developing collaboration along the food chain and across sectors

"Food policy is too politically sensitive!"

"Food policy is too complex!"



Role of National Food Strategies

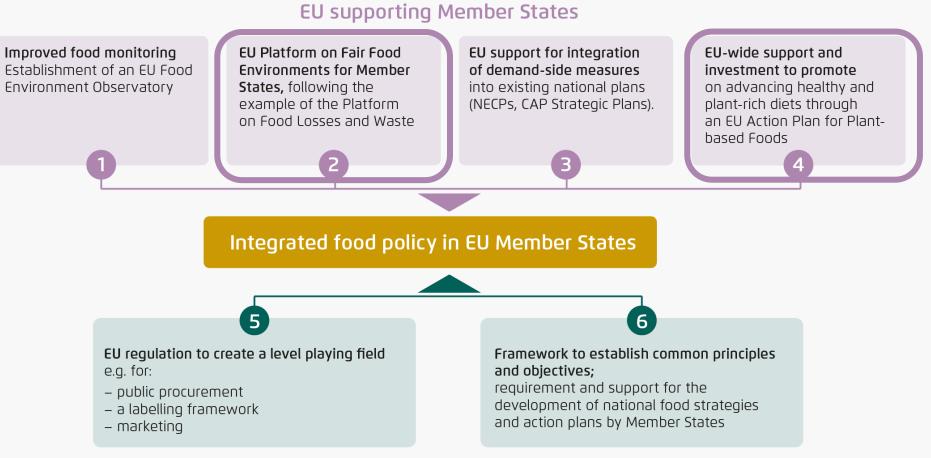


Cover pictures of recent Food and Nutrition Strategies: Germany (2024), Spain (2025), Switzerland (2025) and Austria (2024)

- Food strategies offer a space for negotiation on a shared vision and measures, but are neither a prerequisite nor a guarantee for an impactful food policy
- Currently a very dynamic development of food strategies in Europe



The role of EU policy to support demand-side food policy on national level



EU-wide regulatory measures



Key Findings

- 1 Changing food consumption patterns has significant potential to help solve pressing challenges related to the food system. These include reducing greenhouse gas emissions, improving public health as well as strengthening food security and strategic autonomy. To realise this potential, demand-side food policies are an essential tool.
- 2 Demand-side policies can help create fair food environments by improving food-related competences and the availability, affordability, and appeal of healthy, sustainable options. This moves the focus from individual responsibility towards shaping the conditions in which choices are made.
- 3 Promising examples of demand-side policies are emerging across Europe, offering inspiration for EU Member States. Important policy instruments include public food procurement and product reformulation, labelling and information, marketing and advertising rules and fiscal measures such as taxes and other incentives.
- 4 National food strategies and supportive EU-level frameworks can help governments to advance effective demand-side food policies. The development of national food strategies offers a space for negotiation on a shared vision and measures. EU policies can support national policy makers, e.g. through sharing of best practices and regulatory measures that support a level playing field across the single market.





Thank you for your attention!

Do you have any questions or comments?

For further questions you can also contact us: Stephanie.Wunder@agora-agrar.de Charlie.brocard@iddri.org

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Case study focus areas of the policy brief and contributing partners

Country		Contributing partner	Good practice policies analysed
	France	IDDRI	 — Sustainability in public food procurement — Social policy: greening food aid and developing alternatives
-	Germany	Agora Agriculture	 Developing a food strategy: building momentum Support for alternative proteins
	Netherlands	WUR	 Food loss and waste reduction Alternative proteins
÷	Finland	Demos Helsinki	 — National food strategy iterations — A public health intervention using a community approach: the North Karelia Project
:=	Denmark	Concito	 Dietary guidelines for health and climate Climate data in procurement and labelling Promotion of plant-based foods and alternative proteins
	Poland	IZG	 Health policy interventions: sugar tax and junk food ban in schools and kindergartens Social policy for combating food poverty
(B)	Portugal	University of Evora	- Mandatory vegetarian options in public canteens
	Sweden	SEI	 Free and more sustainable meals in schools Organic food in public procurement
æ	Spain	BC3	 Food Chain Law 0% VAT on fruit and vegetables Food Waste Law
	UK (Non-EU)	IEEP UK	 Process of setting up recommendations for a food strategy Dietary policy addressing obesity: soft drink levy and restrictions on the promotion of food high in fat, salt and/or sugar Regional and local food policy
+	Switzerland (Non-EU)	ETH Zurich	 Involving experts and citizens to formulate integrated food policy recommendations



Good practices from five European countries Panel discussion with case study experts

- UK: Ben Reynolds (IEEP UK)
- Denmark: Michael Minter (CONCITO)
- Netherlands: Dr. Hilke Bos-Brouwers (Wageningen University & Research)
- Sweden: Jonna Wiklund (Stockholm Environment Institute)
- Poland: Adrianna Wrona (IZG/Green Economy Institute)

Policy Panel

- Slovenia: Dr. Ana Frelih-Larsen (Minister's Cabinet, Ministry of Agriculture, Forestry and Food, Slovenia)
- France: Erwan de Gavelle (Head of Unit in the Ministry of Agriculture and Food Sovereignty)
- Denmark: Mads Frederik Fischer-Møller (Senior food policy advisor, Danish Ministry of Food, Agriculture and Fisheries)